

Planning Proposal 13-21 Rossetti Street, Wetherill Park

*Draft Fairfield Local Environmental Plan 1994 Amendment No 132* 

INTRODUCTION	3
PART 1 – OBJECTIVES	5
PART 2 – EXPLANATION OF PROVISIONS	9
PART 3 – JUSTIFICATION	10
Section A – Need for a planning proposal	10
Section B – Relationship to strategic planning framework	12
Section D – State and Commonwealth interests	24
PART 4 – COMMUNITY CONSULTATION	25
	26
ATTACHMENT B	27

### INTRODUCTION

### **Planning Proposal**

Council has received a Planning Proposal to amend the Fairfield Local Environmental Plan 1994 to rezone the subject site, being Lot 5, DP 714281 otherwise known as 13-21 Rossetti Street, Wetherill Park, from 2(a) Residential A to 3(c) Local Business Centre.

The proposed rezoning will:

- 1. facilitate the expansion of the existing centre by an additional 1500sqm of Commercial floorspace
- 2. facilitate higher density residential development over the subject site
- 3. formalise the zoning of the site to reflect its current use as a car park associated with the adjoining centre.

The subject site was subject to a previous rezoning application that, for a variety of reasons, was not concluded within the required timeframe that was set by the then Department of Planning, which required that all amending LEP's that were commenced under the provisions of the EP&A Act prior to the introduction of the Gateway Process to be completed by 1 January 2011.

Council at its Outcomes Committee Meeting held in December 2010 resolved not to proceed with the previous application as the applicant had not provided the required documentation that was required for the proposal to be finalised prior to the abovementioned timeframe. In addition the applicant had introduced a residential component which was not part of the original application and it was determined that the proposal had significantly varied from what was originally lodged with Council in 2005. This variation prevented the 2005 application from being converted into a Planning Proposal.

In order to progress the matter, Council required the applicant to submit a new Planning Proposal that addressed all aspects of the proposal. In this regard the applicant submitted a Planning Proposal. After assessment of various options put forward by the applicant (the applicant initially requested expansion of the centre by an additional 4000sqm), Council resolved to pursue a Planning Proposal that seeks the expansion of the centre by an additional 1500sqm of retail floor space as well as incorporating a residential component at its Outcomes Committee Meeting held on 8 November 2011. It resolved amongst other matters the following:

- 1. Prepare a Planning Proposal that seeks to rezone Lot 5, DP 714281 from 2(a) Residential A to 3(c) Local Business Centre. The Planning Proposal to incorporate a 20 metre maximum height limit and a Floor Space Ratio control of 1.7:1.
- 2. Inform the Department of Planning that it wishes to commence the Gateway process to amend the Fairfield Local Environmental Plan (LEP) 1994, to rezone Lot 5 DP 714281 from 2(a) Residential A to 3(c) Local Business Centre.

3. Submit the Planning Proposal to the Department of Planning and Infrastructure pursuant to s.55 of the Environmental Planning and Assessment Act 1979.

Further details are provided in the Council Report on this matter which is included as **Attachment A.** 

### Part 1 – Objectives

The planning proposal applies to Lot 5, DP 714281 otherwise known as 13-21 Rossetti Street, Wetherill Park. (Refer to **Figure 1** for a location Map and **Figure 2** for an Aerial Photo).

The objective of the Planning Proposal is to amend the Fairfield Local Environmental Plan 1994 to rezone the subject site from 2(a) Residential to 3(c) Local Business Centre and include and additional clause that sets a maximum Floor Space Ratio of 1.7:1 and a Height Limit of 20 metres. (Refer to **Figure 3** for an extract of the current zoning)

The Standard Instrument equivalent of the above proposal would be to rezone the subject site from R2 Low Density Residential to B2 Local Centre, the Floor Space Map would be amended to apply a maximum FSR or 1.7:1 and the Height Map amended to apply a maximum Height of 20 metres.

It is anticipated that if this proposal is gazetted prior to Council's Draft Fairfield Local Environmental Plan 2011 (draft LEP 2011), that the above amendment would be incorporated into the draft LEP 2011 prior to its gazettal.

The proposal seeks to expand the adjoining centre to the north being Lot 4, DP 714281 (otherwise known as Wetherill Park Market Town) by rezoning the subject site for commercial purposes. In this regard the proposal was accompanied by an Economic Impact Assessment which was subject to a peer review by Council's Economic Consultant – Norling Consulting. The peer review was guided by the requirements of the Fairfield City Retail and Commercial Centres Activities Policy 2006.

The site currently has approval for a use as a car park, which is permitted as an additional permitted use listed under Schedule 2 of the Fairfield LEP 1994, which reflects the current use. In addition part of the site contains a portion of the adjoining shopping centre development which was approved to encroach on the site pursuant to the provisions of Clause 20C, Development near zone boundaries, of Fairfield the LEP 1994. The proposal would formalise these uses as well as permit the expansion of the centre by an additional 1500sqm of retail floorspace.

The Draft Fairfield Residential Strategy 2009 will not be impacted by the proposed residential development, as this strategy does not extend to the subject site. It is however anticipated that future reviews will identify this centre for higher densities in accordance with the guidelines provided in the Metropolitan Plan for Sydney 2036.

The rezoning proposal addresses the objectives of the EP&A Act in promoting the orderly & economic development of land.

Figure 1 – Location Map



Figure 2 – Aerial Photo





Figure 3 – Extract of current zoning under the Fairfield Local Environmental Plan 1994

### Part 2 – Explanation of provisions

To achieve the objective mentioned above, the Planning Proposal will need to amend the Fairfield Local Environmental Plan 1994 (FLEP 1994).

A number of amendments must be made to the FLEP 1994. The amendments are outlined below:

- 1. Rezone the subject site from 2(a) Residential to 3(c) Local Business Centre (Refer to **Attachment B** for the amending map).
- 2. Insert into Part 4 Special provisions relating to particular land of the FLEP 1994

*"Lot 5, DP 714281 is subject to a Maximum Floor Space Ratio of 1.7:1 and a Maximum Building Height of 20 metres."* 

3. Insert the following lines under the definition of "*Map*" in the Dictionary of the FLEP 1994

"Fairfield Local Environmental Plan 1994 (Amendment No 132)"

#### **Standard Instrument Provisions**

The equivalent amendments to the draft Fairfield Local Environmental Plan 2011 would be as follows:

- 1. Rezone the subject site from R2 Low Density Residential to B2 Local Centre by amending the *Land Zoning Map*
- 2. Provide a Maximum Floor Space Ratio of 1.7:1 by amending the *Floor Space Ratio Map*
- 3. Provide a Maximum Building Height of 20 metres by amending the *Height of Building Map*

### Part 3 – Justification

### Section A – Need for a planning proposal.

### 1. Is the planning proposal a result of any strategic study or report?

No, this site has not been the subject of any strategic study or report.

The site has however been the subject of detailed planning investigation and assessment by Council since prior to 1999 as a consequence of and in response to rezoning applications submitted.

On 15 February, 1999, amendment No. 42 to FLEP 1994 was gazetted which permitted off street parking associated with the existing shopping centre to occur over the 2(a) zoned portion of the site.

A rezoning application for expansion of the existing shopping centre was lodged in 2004. In December 2004 Council resolved that the applicant should prepared amended concept plans "to achieve better integration with the adjoining parklands and surrounding streetscape". Amended plans together with a draft DCP were subsequently submitted and reported to Council in December 2005.

The 2005 proposal provided for approximately 4000sqm of additional commercial floorspace but did not include a residential component. At the time of the 2005 proposal it was envisaged that the commercial floorspace would be split between retail and non-retail commercial and that this split was to be controlled in the form of a local clause under Schedule 2 of the Fairfield LEP 1994.

The 2005 proposal was not concluded within the required timeframe that was set by the then Department of Planning, which required that all amending LEP's that were commenced under the provisions of the EP&A Act, prior to the introduction of the Gateway Process, be completed by 1 January 2011. In regards to the above requirement, the applicant was not able to provide the documentation required by Council to finalise the proposal within the above prescribed timeframe.

In addition, Council could not convert that proposal into a Planning Proposal as the applicant was now seeking to include a residential component which was not part of the original proposal lodged in 2005. Accordingly, Council resolved to withdraw the application in December 2010 and required the applicant to lodge a new application incorporating all aspects of what the applicant was proposing on the site.

The current proposal initially sought the same amount of commercial floorspace as the 2005 proposal. Council requested that an Economic Impact Assessment (EIA) be prepared to support the proposal. The applicant provided an EIA that supported a split of the 4000sqm commercial floorspace between retail and non-retail commercial uses.

Council advised the applicant that this was problematic as Council could no longer control this split via LEP controls as the Department of Planning had advised that is was no longer

supporting the use of Schedule 2 – Additional Development of the Fairfield LEP 1994 for new proposals. In addition Council would not be able to control the split via DCP controls since the introduction of the SEPP - Exempt and Complying Codes 2008 which permits "changes of use" as complying development. This therefore limited Council's ability to regulate the type of commercial uses that would be permitted on the site. (i.e. such as an additional supermarket within the centre which was not previously supported by Council.)

In this regard the applicant subsequently reviewed the amount of floor space proposed and advised Council that it was seeking to expand the centre by an additional 1500sqm metres of retail floorspace. Further details in regards to the EIA are discussed in the Council report included as **Attachment A**. It was the 1500sqm of retail floor space proposal that was subsequently the subject of the Peer Review assessment by Norling Consulting.

This Planning Proposal therefore reflects the most recent expression of what the applicant is proposing on the site.

# 2. Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

Yes, the planning proposal is the best means of achieving the intended outcome. This is summarised below:

- a) The provision of additional retail floor space will allow horizontal expansion of the existing shopping centre so as to strengthen its economic stability without elevating the role of the centre within the established retail hierarchy as provided within the Fairfield City Retail and Commercial Centres / Activities Policy 2006.
- b) The current zoning of the site does not reflect its current use as a car park associated with the adjoining centre, the planning proposal seeks to rezone the site to 3(c) Local Business Centre which is more in line with its current use.
- c) A 3(c) Local Business Centre zone will also facilitate the high density residential component proposed by the applicant.

### 3. Is there a net community benefit?

Yes. Through strengthening the retail base of the existing centre, its economic viability is better protected to ensure that it can continue to supply goods and services consistent with a neighbourhood scale centre to the surrounding residential catchment.

The provision of residential units within the development adds to the supply and choice of housing within the locality, in a location which benefits from close proximity to the M7, and the Parramatta to Liverpool Transitway.

The subject site is located adjacent to an existing centre which provides a range of services and facilities to the surrounding locality. The site is located adjacent to a local reserve which provides for approximately 6 hectares of open space.

#### Section B – Relationship to strategic planning framework.

### 4. Is the planning proposal consistent with the objectives and actions contained within the applicable regional or sub-regional strategy (including the Sydney Metropolitan Strategy and exhibited draft strategies)?

The subject site is also located approximately 620 metres from the nearest Bus Station along the Parramatta-Liverpool Transitway renewal corridor identified in the *Draft West Central Subregion Strategy* as "where higher density development can be introduced to make optimal use of the infrastructure provided." The strategy encourages local councils to "investigate the role of these corridors and ensure that future planning makes best use of land in these corridors and capitalises on opportunities for growth and economic development."

The location of the Parramatta–Liverpool Transitway provides the potential for Fairfield Council to increase its residential densities in areas previously not serviced by major transport infrastructure to assist in reaching its dwelling capacity targets.

In addition the Sydney Central West Sub Regional Strategy identifies a strategic bus corridor which links Bankstown and Wetherill Park. *The Bankstown – Wetherill Park (Corridor 34)* is proposed to run along Victoria Street which is located approximately 550 metres from the subject site.

**Table A** details how the planning proposal is consistent with the objectives and actions contained within both the *Metropolitan Plan for Sydney* and *Draft West Central Subregion Strategy*.

METROPOLITAN PLAN FOR SYDNEY 2036			
STRATEGY	OBJECTIVE	COMMENTS	√/ X
STRENGTHENING THE 'CITY OF CITIES'	OBJECTIVE A3 To contain the urban footprint and achieve a balance between greenfield growth and renewal in existing areas	Proposal will provide for additional housing in an existing area and will not contribute to the growth of the urban footprint.	✓
GROWING AND RENEWING CENTRES	OBJECTIVE B1 To focus activity in accessible centres	The Planning Proposal will make use of existing infrastructure, increase housing around the existing local centre, the subject site is located approximately 620 metres from the Parramatta to Liverpool Transitway and in addition the subject site is in close proximity to a local bus service. The subject site is located within 1km of employment opportunities within the Wetherill Park Industrial Estate.	•
	OBJECTIVE B2 To strengthen major and specialised centres to support sustainable growth of the city.	The subject site is located approximately 1km from Prairiewood which is identified as a potential major centre which assists with supporting increased residential development.	✓
HOUSING SYDNEY'S POPULATION	OBJECTIVE D1 To ensure an adequate supply of land and sites for residential	Planning Proposal will provide for increased supply of dwellings by facilitating the provision of higher density residential housing.	~

Table A – Relationship to Strategic Planning Framework

	development		
	development	The Planning Proposal will contribute to	
		dwelling targets identified for the West Central	
		Region.	
		The provision of high density housing will	
	OBJECTIVE D2	meet the expected future needs of housing	1
	To produce housing that suits our	being well located in relation to public transport, shopping and services. It will also	•
	expected future needs.	increase the mix of housing available in this	
		area,	
		Provision of high density housing would	
	OBJECTIVE D3	generally be more affordable than traditional	1
	To improve housing affordability	single detached forms of housing located	•
		within the area.	
DRAFT WEST CEN	ITRAL SUBREGION STRATEGY	[]	
STRATEGY	OBJECTIVE	ACTION	√/ X
		B2.1.2 West Central Councils to investigate	
	B2.1 Plan for housing in centres	increasing densities in all centres where access	
	consistent with their employment role.	to employment, services and public transport are provided or can be provided.	$\checkmark$
		· · · ·	
		B5.1.4 Parramatta City Council, Holroyd	
		Council and Fairfield Council to investigate	
		the potential for greater development in	
CENTRES &		those areas within good proximity to the	
CORRIDORS		Parramatta-Liverpool Transitway in the preparation of their Residential Development	
		Strategies and Local Environmental Plans.	
	RE1 Establish a stronger corridor		1
	B5.1 Establish a stronger corridors planning and development initiative.	Fairfield Council is yet to prepare a Residential	•
		Strategy for part of the LGA west of the	
		Cumberland Highway. Although it is anticipated that any future strategy will focus	
		densities around Centres and Public Transport	
		Corridors. The subject site is located adjacent	
		to a centre and is within 620 metres of the	
		Parramatta to Liverpool Transitway.	
	C13 Plan for ingrased bouring	The Planning Proposal seeks to facilitate the	
	C1.3 Plan for increased housing capacity targets in existing areas.	provision of higher density residential on land that currently only permits low density	$\checkmark$
	cupacity targets in existing areas.	housing.	
		C2.1.1 West Central councils to ensure the	
		location of new dwellings maintain the sub	
		region's performance against the target for	✓
HOUSING	C2.1 Focus residential development around centres, town centres,	the State Plan Priority E5.	
	villages and neighbourhood centres.	C2.1.2 Local councils to provide in their LEPs,	
		zoned capacity for a significant majority of	$\checkmark$
		new dwellings to be located in strategic and	
		local centres.	
		C2.3.2 Local councils to provide for an	./
	C2.3 Provide a mix of housing.	appropriate range of residential zonings to	V
		cater for changing housing needs.	

# 5. Is the planning proposal consistent with the local Council's community strategic plan, or other local strategic plan?

The *Draft Fairfield Residential Development Strategy* is a proposed 20 year strategy that will guide the location and type of future residential development within the eastern half of the LGA until 2031. The draft Strategy adopts a centres based planning approach to guide the location of new housing within existing urban areas of the Fairfield LGA. It is proposed that the draft Strategy will be exhibited concurrently with Fairfield LEP 2011 in early 2012.

The draft Strategy "establishes a sustainable planning framework which can be applied to the whole LGA to ensure equity in access to a range of services and facilities, to encourage increased diversity in housing stock and to promote a range of lifestyle areas." The draft Strategy provides "a philosophy for growth and development, as well as the development of a sustainability checklist for growth and an overall strategy for the entire LGA." More detailed structure planning "has been undertaken for six key centres in the eastern part of the LGA to test the philosophy and apply the sustainability matrix as well as inform the development of key statutory planning documentation guiding future development within the LGA."

As stated earlier the draft Fairfield Residential Strategy does not extend to areas of the LGA west of the Cumberland Highway. It is anticipated that any future review of these areas will be consistent with the approach that has been taken with the eastern part of the city. Namely the concentration of densities near public transport corridors and local and Major centres.

**Table B** provides an assessment of the Planning Proposal against key strategies of the relevant Sustainability Elements identified in the Draft Residential Strategy.

A – FUTURE HOUSING NEEDS AND DIVERSITY			
Key Strategy	Comments	✓/X	
A.2.1 Provide for up to 24,000 additional dwellings by 2031 proximate to key facilities and services.	The Planning Proposal will provide additional dwellings that will assist Council in meeting key targets for the provision of diverse housing.	~	
A.2.2 Use the centres and corridors model to focus new growth within existing urban areas & around centres and corridors.	The subject site is located adjacent to an existing centre, is located within 1km of the Prairiewood Major Centre and within approximately 620 metres from the Parramatta- Liverpool Transitway corridor.	~	
A.2.3 Provide an adequate range and diversity of housing types to meet the future needs of the Fairfield LGA population.	The Planning Proposal provides for high density housing which is a housing type that will meet the future needs of the Fairfield LGA population. The existing locality is predominantly low density housing.	~	

#### Table B – Assessment against Draft Residential Strategy

A.2.4 Ensure future dwellings contribute to a high quality and safe neighbourhood.	The Planning Proposal is accompanied by a draft Site Specific DCP (SSDCP) which will facilitate the orderly development of the site. It is anticipated that the Planning Proposal and draft SSDCP will be exhibited concurrently if a Gateway determination is issued.	~
A.2.5 Future dwellings to have a high level of amenity, high environmental performance and integrate with surrounding neighbourhoods.	As has been stated above, the Planning Proposal will be accompanied by a draft SSDCP. The subject site is located adjacent to a public reserve. The draft SSDCP includes provisions that will increase the amenity of the local area eg. facilitate the passive surveillance over the public reserve, as well as facilitating public art to be provided along the public reserve frontage. The subject site is adjacent to a local centre which provides	*
B – SPECIAL NEEDS GROUPS	for a range of uses that serve the surrounding community.	
Key Strategy	Comment	√/X
B.2.1 Provide appropriate housing to meet the needs of special target groups in the Fairfield LGA.	The provision of high density housing will assist in meeting the special needs of groups identified in Fairfield LGA such as children, older generations, low income earners and culturally diverse populations.	✓
B.2.2 Future dwellings are suited to the needs of an ageing population by being adaptable and where possible accessible.	The unique location of the Planning Proposal in terms of public transport and services make any future dwellings very accessible by an ageing population. The subject site is located adjacent to an existing centre which provides various land uses that serve the needs of the immediate community.	~
B.2.3 Provide new developments that can cater for a range of age groups, particularly children & families.	The Planning Proposal will provide for a new development on the site that will cater for a range of groups that are presently not well catered for in the locality.	~
B.2.4 Future planning controls to be suitably flexible to provide for dwellings which accommodate multiple families or non-traditional housing needs	The Planning Proposal will allow greater flexibility to provide diverse housing compared to existing planning controls that only allow for low density development.	~
C – AFFORDABLE HOUSING		
Key Strategy	Comment	✓/X
C.2.2 Promote developers, state government and not- for-profit organisations to increase the supply of affordable housing within Fairfield LGA.	The Planning Proposal will increase housing choice within the locality and ultimately provide a more affordable option.	1

The Planning Proposal is seen to be consistent with the principles of the *Draft Fairfield Residential Development Strategy 2009.* 

# 6. Is the planning proposal consistent with the applicable state environmental policies?

SEPP Title	Consistency	Consistency of Planning Proposal
SEPP 1 – Development Standards	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 4 – Development Without Consent and Miscellaneous Exempt and Complying Development	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 6 – Number of Storeys in a Building	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 14 – Coastal Wetlands	N/A	-
SEPP 15 — Rural Land Sharing Communities	N/A	-
		The site does not contain significant vegetation.
SEPP 19 — Bushland in Urban Areas	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 21 — Caravan Parks	N/A	-
SEPP 22 – Shops and Commercial Premises	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 26 – Littoral Rainforests	N/A	-
SEPP 29 – Western Sydney Recreation Area	N/A	-
SEPP 30 – Intensive Agriculture	N/A	-
SEPP 32 — Urban Consolidation (Redevelopment of Urban Land)	Yes	This proposal facilitates the redevelopment of urban land which will facilitate the provision of higher density mixed use development that is currently not permitted. This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 33 – Hazardous and Offensive Development	N/A	-
SEPP 36 – Manufactured Home Estates	N/A	-
SEPP 39 – Spit Island Bird Habitat	N/A	-
SEPP 41 – Casino Entertainment Complex	N/A	-
SEPP 44 – Koala Habitat Protection	N/A	-
SEPP 47 – Moore Park Show Ground	N/A	-
SEPP 50 – Canal Estate Development	N/A	-
SEPP 52 – Farm Dams and Other Works in Land and Water Management Plan Areas	N/A	-
SEPP 55 – Remediation of Land	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 59 — Central Western Sydney Regional Open Space and Residential	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 60 – Exempt and Complying	Yes	This planning proposal does not contain provisions that
Development SEPP 62 — Sustainable Aquaculture	N/A	would affect the application of the SEPP. -
SEPP 64 — Advertising and Signage	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 65 – Design Quality of Residential Flat Development	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.

SEPP 70 – Affordable Housing (Revised Schemes)	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP 71 – Coastal Protection	N/A	-
SEPP (Kurnell Peninsula) 1989	N/A	-
SEPP (Building Sustainability Index: BASIX) 2004	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP (Housing for Seniors or People with a Disability) 2004	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP (Major Development) 2005	N/A	-
SEPP (Sydney Region Growth Centres) 2006	N/A	-
SEPP (Kosciuszko National Park – Alpine Resorts) 2007	N/A	-
SEPP (Mining, Petroleum Production and Extractive Industries) 2007	N/A	-
SEPP (Temporary Structures) 2007	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP (Infrastructure) 2007	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEEP (Exempt and Complying Development Codes) 2008	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP (Rural Lands) 2008	N/A	-
SEPP (Western Sydney Employment Area) 2009	N/A	-
SEPP (Western Sydney Parklands) 2009	N/A	-
SEPP (Affordable Rental Housing) 2009	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP (Urban Renewal) 2010	N/A	-
SEPP (SEPP 53 Transitional Provisions) 2011	N/A	-
SEPP (State and Regional Development) 2011	Yes	This planning proposal does not contain provisions that would affect the application of the SEPP.
SEPP (Sydney Drinking Water Catchment) 2011	N/A	-
SREP No. 9 (Extractive Industry) (No 2 – 1995)	N/A	-
SREP No. 18 (Public Transport Corridors)	N/A	-
SREP No. 20 (Hawkesbury-Nepean River) (No 2 – 1997)	N/A	-

Section 117 Direction No. and Title	Contents of Section 117 Direction	Planning Proposal	Comply
1. Employment and Rese	ources		
1.1 Business and Industrial Zones	<ul> <li>Encourage employment growth in suitable locations</li> <li>Protect employment land in business and industrial zones</li> <li>Support the viability of identified strategic centres.</li> </ul>	The proposal is to rezone the site from 2(a) Residential A to 3(c) Local Business Centre, and in doing so facilitate the expansion of the adjoining business centre. This will increase the potential floor space for business uses and encourage employment growth in a suitable location. The Planning Proposal will not impact negatively on the viability of any identified strategic centres. This retail and commercial centre is the scale of a Village and is located approximately 1km from the future major centre of Prairiewood, appropriately complementing that centre.	Yes
1.2 Rural Zones	<ul> <li>Protect agricultural production value of rural land.</li> </ul>	N/A	N/A
1.3 Mining, Petroleum Production and Extractive Industries	<ul> <li>Ensure future extraction of State and regionally significant reserves of coal, other minerals, petroleum and extractive materials are not compromised by inappropriate development.</li> </ul>	N/A	N/A
1.4 Oyster Aquaculture	<ul> <li>Protect oyster aquaculture areas.</li> </ul>	N/A	N/A
1.5 Rural Lands	<ul> <li>Protect agricultural production value of rural land and facilitate orderly and economic development of rural lands and related purposes.</li> </ul>	N/A	N/A
2. Environment and Her	itage		
2.1 Environment Protection Zones	<ul> <li>Protect and conserve environmentally sensitive areas.</li> </ul>	The planning proposal is consistent with this direction. This planning proposal does not affect environmentally sensitive areas. [Direction 2.1 (1)]	YES
2.2 Coastal Protection	<ul> <li>Implement the principles in the NSW Coastal Policy.</li> </ul>	N/A	N/A
2.3 Heritage Conservation	<ul> <li>Conserve items, areas, objects and places of environmental heritage significance and indigenous heritage significance.</li> </ul>	The planning proposal is consistent with this direction. This planning proposal does not affect heritage items. [Direction 2.3 (1)]	YES
2.4 Recreation Vehicle Areas	<ul> <li>Protect sensitive land or land with significant conservation values from adverse impacts from recreation vehicles.</li> </ul>	N/A	N/A

# 7. Is the planning proposal consistent with applicable Ministerial Directions (s.117 directions)

Section 117 Direction No. and Title	Contents of Section 117 Direction	Planning Proposal	Comply
3. Housing, Infrastructu	re and Urban Development		L
3.1 Residential Zones	<ul> <li>Encourage a variety and choice of housing types to provide for existing and future housing needs</li> <li>Make efficient use of existing infrastructure and services and ensure that new housing has appropriate access to infrastructure and services</li> <li>Minimise the impact of residential development on the environment and resource lands.</li> </ul>	The site is located adjacent to an existing centre, with the planning proposal encouraging a higher density mixed use development. [Direction 3.1 (1) (a)]. The planning proposal is consistent with the direction. The planning proposal makes use of existing infrastructure and services and ensures that new housing has access to appropriate services and ensures that new housing has access to appropriate services and infrastructure [Direction 3.1 (1) (b)]. The site is located approximately 620 metres from the Liverpool to Parramatta Bus Transit Way (T- Way). The T-Way is a frequent, dedicated bus service route providing access to the two regional centres of Liverpool and Parramatta in addition to a number of other centres along the route. The planning proposal also minimises the impact of residential development on the environment and resource lands [Direction 3.1 (1) (c)].	YES
3.2 Caravan Parks and Manufactured Home Estates	<ul> <li>Provide for a variety of housing types</li> <li>Provide opportunities for caravan parks and manufactured home estates.</li> </ul>	N/A	N/A
3.3 Home Occupations	<ul> <li>Encourage the carrying out of low- impact small businesses in dwelling houses.</li> </ul>	No change	YES
3.4 Integrating Land Use and Transport	<ul> <li>Improve access to housing, jobs and services by walking, cycling and public transport.</li> <li>Increase choice of available transport and reducing car dependency.</li> <li>Reduce travel demand and distance (especially by car)</li> <li>Support the efficient and viable operation of public transport services</li> <li>Provide for the efficient movement of freight</li> </ul>	<ul> <li>The planning proposal is consistent with this direction.</li> <li>The planning proposal: <ul> <li>Improves access to housing, jobs and services by public transport [Direction 3.4 (1) (a)];</li> <li>Supports the efficient and viable operation of public transport services [Direction 3.4 (1) (d).</li> </ul> </li> <li>The site is close to a TAFE institution as well as the Wetherill Park – Industrial Estate.</li> <li>The Planning Proposal facilitates</li> </ul>	YES

Section 117 Direction No. and Title	Contents of Section 117 Direction	Planning Proposal	Comply
		commercial and residential development. This expansion will enhance the viability of the three (3) public bus services that travel along the Horsley Drive. The subject site is also located approximately 620 metres from the nearest bus station along the Parramatta to Liverpool Transit Way. A Council shared path runs along the eastern boundary of the site through Emerson Street Reserve facilitating the use of bicycles. The residential component complements the viability of the existing centre and it could be argued that the dependence on cars will be reduced as most of the essential services are located	
3.5 Development Near Licensed Aerodromes	<ul> <li>Ensure effective and safe operation of aerodromes</li> <li>Ensure aerodrome operation is not compromised by development</li> <li>Ensure development for residential purposes or human occupation, if situated on land within the ANEF contours between 20 and 25, incorporate noise mitigation measures.</li> </ul>	on basically the same site.	N/A
3.6 Shooting Ranges	<ul> <li>Maintain appropriate levels of public safety and amenity when rezoning land adjacent to an existing shooting range,</li> <li>Reduce land use conflict arising between existing shooting ranges and rezoning of adjacent land</li> <li>Identify issues that must be addressed when giving consideration to rezoning land adjacent to an existing shooting range.</li> </ul>	N/A	N/A
4. Hazard and Risk			
4.1 Acid Sulfate Soils	<ul> <li>Avoid significant adverse environmental impacts form the use of land that has a probability of containing acid sulfate soils.</li> </ul>	N/A	N/A
4.2 Mine Subsidence and Unstable Land	<ul> <li>Prevent damage to life, property and the environment on land identified as unstable or potentially subject to mine subsidence.</li> </ul>	N/A	N/A
4.3 Flood Prone Land	<ul> <li>Ensure that development of flood prone land is consistent with the NSW Government's Flood Prone Land Policy and the principles of the <i>Floodplain Development</i></li> </ul>	The adjoining lots to the east and south of the site have been identified as being affected by overland flow, no flood related constraints apply to the subject	YES

Section 117			
	Contents of Section 117	Diana in a Daon a sal	Complex
Direction No. and	Direction	Planning Proposal	Comply
Title			
	Manual 2005.	site. As a result of proximity to	
	<ul> <li>Ensure that the provisions of an</li> </ul>	affected land, it is possible that future studies may indicate that	
	LEP on flood prone land are commensurate with flood hazard	the subject site is affected.	
	and includes consideration of the	the subject site is affected.	
	potential flood impacts both on	Council's review of all flood liable	
	and off the subject land.	land is conducted in accordance	
	· · · · · · · · · · · · · · · · · · ·	with the Floodplain Development	
		Manual 2005.	
		It is therefore considered	
		appropriate that development of	
		the subject site be subject to	
		Council's Flood Management	
		Controls as outlined in the Fairfield City-wide DCP.	
	<ul> <li>Protect life, property and the</li> </ul>		
	environment from bush fire		
	hazards, by discouraging the		
4.4 Planning for Bushfire Protection	establishment of incompatible land	N/A	N/A
Protection	uses in bush fire prone areas.		
	<ul> <li>Encourage sound management of</li> </ul>		
	bush fire prone areas.		
5. Regional Planning			
	<ul> <li>To give legal effect to the vision,</li> </ul>		
5.1 Implementation of	land use strategy, policies,	N/A	N/A
Regional Strategies	outcomes and actions contained in		
	regional strategies.		
5.2 Sydney Drinking Water Catchments	<ul> <li>To protect water quality in the hydrological establishment</li> </ul>	N/A	N/A
water Catchments	<ul> <li>hydrological catchment.</li> <li>Ensure that the best agricultural</li> </ul>		
	land will be available for current		
	and future generations to grow		
	food and fibre		
	<ul> <li>Provide more certainty on the</li> </ul>		
5.3 Farmland of State	status of the best agricultural land,		
and Regional	thereby assisting councils with	N/A	N/A
Significance on the	their local strategic settlement		17.5
NSW Far North Coast	planning		
	<ul> <li>Reduce land use conflict arising</li> </ul>		
	between agricultural use and non- agricultural use of farmland as		
	caused by urban encroachment		
	into Ofarming areas		
	<ul> <li>Protect the Pacific Highway's</li> </ul>		
	function, that is to operate as the		
	North Coast's primary inter and		
	intra-regional road traffic route		
	<ul> <li>Prevent inappropriate</li> </ul>		
	development fronting the highway		
5.4 Commercial and	<ul> <li>Protect public expenditure invested in the Pacific Highway</li> </ul>		
Retail Development along the Pacific	<ul> <li>invested in the Pacific Highway</li> <li>Protect and improve highway</li> </ul>	N/A	N/A
Highway, North Coast	safety and efficiency		
nonnay, north coast	<ul> <li>Provide for the food, vehicle</li> </ul>		
	service and rest needs of travellers		
	on the highway		
	<ul> <li>Reinforce the role of retail and</li> </ul>		
	commercial development in town		
	centres, where they can best serve		

Contine 117				
Section 117	Contents of Section 117		C	
Direction No. and	Direction	Planning Proposal	Comply	
Title				
	the population of the towns.		-	
5.5 Development in the vicinity of Ellalong, Paxton and Millfield (Cessnock LGA)	N/A (Revoked)	N/A	-	
5.6 Sydney to Canberra Corridor	N/A (Revoked – See amended direction 5.1)	N/A	N/A	
5.7 Central Coast	N/A (Revoked — See amended direction 5.1)	N/A	N/A	
5.8 Second Sydney Airport: Badgerys Creek	<ul> <li>Avoid incompatible development in the vicinity of any future second Sydney Airport at Badgerys Creek</li> </ul>	N/A	N/A	
6. Local Plan Making				
6.1 Approval and Referral Requirements	<ul> <li>Ensure LEP provisions encourage the efficient and appropriate assessment of development</li> </ul>	The planning proposal is consistent with this direction. The proposal will rezone the site which will ensure efficient and appropriate assessment of development on the site [Direction 6.1 (1)].	YES	
6.2 Reserving Land for Public Purposes	<ul> <li>Planning proposal to facilitate the provision of public services and facilities by reserving land for public purposes</li> <li>Facilitate the removal of reservations of land for public purposes where the land is no longer required for acquisition.</li> </ul>	N/A	N/A	
6.3 Site Specific Provisions	<ul> <li>Discourage unnecessarily restrictive site specific planning controls</li> </ul>	The draft LEP proposes to rezone the site to 3(c) Local Business Centre as provided Fairfield Local Environmental Plan 1994. In addition Council proposes an additional clause to include development standards for FSR and Maximum Building Height. These controls will ensure the impact of the development, on adjoining centres and nearby landuses, is within acceptable limits. Council has also prepared a Site Specific Development Control Plan that sets out controls that will facilitate the orderly development of the site.	YES	
7. Metropolitan Planning				
7.1 Implementation of the Metro Strategy	<ul> <li>Planning proposal shall give legal effect to the vision, land use strategy, policies, outcomes and actions contained in the Metro Strategy.</li> </ul>	The planning proposal is consistent with the direction. The proposal gives legal effect to the vision, land use strategy and policies within the Metropolitan Strategy as it proposes to increase residential density in a suitable location, the site is located within walking distance of 3 local bus services and	YES	

Section 117 Direction No. and Title	Contents of Section 117 Direction	Planning Proposal	Comply
		approximately 620 metres to the Parramatta-Liverpool Bus Transit Way <b>[Direction 7.1 (1)]</b> .	
		The site is located approximately 1km from the Wetherill Park Industrial Estate.	

# 8. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

No. the subject site does not contain any critical habitat or threatened species, communities etc.

# 9. Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

The planning proposal involves minimal adverse environmental effects. Of those effects that are present, such as stormwater quality, traffic impacts, waste generation, soil and sediment control for example, will be resolved through the Development Application process and in accordance with the provisions of the Site Specific DCP.

# 10. How has the planning proposal adequately addressed any social and economic effects?

The Planning Proposal is accompanied by an Economic Impact Assessment prepared by Don Fox Planning. This Economic Impact Assessment was subject to a peer review by Council's Economic Consultant. The peer review was guided by the requirements of the Fairfield City Retail and Commercial Centres / Activities Policy 2006.

The peer review concluded that the proposal would have a capacity to accommodate an additional 1500 sqm as opposed to the 4000sqm of retail and commercial floor space originally sought by the applicant and subsequently reduced to 1500sqm. Council will be seeking to control the additional 1500sqm of retail floorspace through the use of controls contained in the accompanying draft Site Specific DCP. Further details are provided in the Council Report which is included as **Attachment A**.

#### Section D – State and Commonwealth interests

#### 11. Is there adequate public infrastructure for the planning proposal?

Yes. The site is serviced by local buses and is within walking distance of the Parramatta to Liverpool Transitway. The subject site is serviced by 3 local bus services that run along The Horsley Drive. In addition the site is adjoins a public reserve which has an approximate land size of 6 hectares. Additional open space is located within walking distance to the north and south of the site. The Wetherill Park Industrial estate is also located within 1km of the subject site.

### 12. What are the views of State and Commonwealth public authorities consulted in accordance with the gateway determination?

Consultations with public authorities have not commenced. These will be subject to the conditions of any Gateway Determination that may be issued.

It is anticipated that consultation with the Roads and Traffic Authority may be required due to the proposals proximity to The Horsley Drive.

It should be noted that this section of the Horsley Drive is no longer a Classified Road but has been downgraded to a Regional Road under the control of Council.

### Part 4 – Community Consultation

In the event that a gateway determination is issued by the Department of Planning and Infrastructure to proceed with the rezoning of the subject site, Council has resolved to adopt the following consultation strategy:

- 1. Advertisement of Public Exhibition in the local newspaper
- 2. Letters to adjoining owners within 100 metres of the subject site and Emerson Street Reserve.
- *3. Notification to the adjoining centres being Smithfield Town Centre, Fairfield West Town Centre (Hamilton Road) and Prairiewood Stocklands.*

**Note:** The above will be in addition to the requirements of any Gateway Determination that may be issued.